

# UTAH INFRASTRUCTURE AGENCY FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2022

**Together with Independent Auditor's Report** 

# UTAH INFRASTRUCTURE AGENCY TABLE OF CONTENTS

Independent Auditor's Report	1
Management Discussion and Analysis	3
Financial Statements:	
Statement of Net Position	9
Statement of Revenues, Expenses, and Changes in Fund Net Position	.11
Statement of Cash Flows	.12
Notes to Financial Statements	14



#### INDEPENDENT AUDITOR'S REPORT

Gary K. Keddington, CPA Marcus K. Arbuckle, CPA Steven M. Rowley, CPA

To the Board of Directors Utah Infrastructure Agency Murray, Utah

#### **Report on the Audit of the Financial Statements**

#### **Opinions**

We have audited the accompanying financial statements of the proprietary fund of Utah Infrastructure Agency (UIA) as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise UIA's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the proprietary fund of UIA, as of June 30, 2022, and the respective changes in financial position, and cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of UIA and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about UIA's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are
  appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of
  UIA's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about UIA's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 3 through 8 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 30, 2022 on our consideration of UIA's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering UIA's internal control over financial reporting and compliance.

KYC, CPA1

Salt Lake City, Utah December 30, 2022

# UTAH INFRASTRUCTURE AGENCY MANAGEMENT DISCUSSION AND ANALYSIS

#### **Introduction**

As management of Utah Infrastructure Agency (UIA), we offer readers of UIA's financial statements this discussion and analysis of the financial activities of UIA for the fiscal year ended June 30, 2022. This narrative focuses on significant financial issues, provides an overview of the Agency's financial activity, highlights significant changes in financial position, and provides insight into future growth and development. We encourage readers to consider the information presented here in conjunction with additional information provided throughout this report.

# **Description of Business**

UIA is a political subdivision of the State of Utah and was created in June 2010. Nine cities created the agency (Brigham City, Centerville City, Layton City, Lindon City, Midvale City, Murray City, Orem City, Payson City and West Valley City). Eight of the member cities (all except Payson City) pledged franchise tax revenues as partial loan guarantees in order to secure financing for the network.

The UIA network is a fiber optic network providing high-speed broadband voice, video, and data access. The network includes fiber optic lines, transmitters, power sources and backups, switches, and access portals. The network operates as a wholesale network under an open-access model and is available to all qualified service providers. The open-access aspect means subscribers—both residents and businesses—have real choice for their broadband needs and can choose the provider and options that work best for them. UIA itself does not provide retail services, it provides the infrastructure necessary for services to be delivered, much like an airport provides infrastructure for private airline carriers to deliver flight services to its customers.

The UIA network is connected to the Utah Telecommunication Open Infrastructure Agency (UTOPIA) fiber optic network pursuant to an Indefeasible Right of Use Agreement (IRU) between UIA and UTOPIA. The IRU grants UIA access to certain facilities of and capacity in the UTOPIA network. UTOPIA was created in 2002 by eleven pledging member cities to provide crucial infrastructure in the form of high-speed broadband access to its member cities. UTOPIA provides use of its fiber optic network and support and management services for UIA. The synergy provided by UIA's partnership with UTOPIA allows both organizations to provide their citizens a state-of-the-art broadband network. The project is facilitating economic development throughout UTOPIA member cities and since 2019, to other partnering municipalities. Residents and businesses located in areas where the network is completed have access to the fastest internet in the country.

Thirty-one service providers were actively providing services and a total of 47,666 homes and businesses were subscribing to services at year end on the combined UTOPIA/UIA network. This represents 31% of addresses passed by the network. UIA substantially completed the buildout of the eleven pledging UTOPIA member cities by June 2022. UIA has also completed the buildout of the network in four partner cities. As these cities continue to grow, UIA will extend the network into new developments to provide access to all addresses within each city. Future growth of the network outside of the UTOPIA cities is demand-based, bringing the network to areas that will bring the best return on investment, and/or to cities willing to pledge financial support towards the success of the network. UIA has been successful in accomplishing UTOPIA's original mission: to build and maintain a fiber network to service all of the businesses and residents in UTOPIA's member cities. UIA has broadened its mission to provide the same valuable service to communities outside of the eleven founding UTOPIA cities when requested and supported by those City Councils.

# UTAH INFRASTRUCTURE AGENCY MANAGEMENT DISCUSSION AND ANALYSIS (Continued)

As of the end of June 2022, more than 4,900 miles of fiber cable have been placed within the boundaries of participating cities. Within footprints serviced by just over 185 hut sites, there are approximately 165,000 addresses which could immediately subscribe for services on the UTOPIA/UIA network.

#### **Highlights**

Financial highlights include:

- UIA's average monthly recurring operating revenues (from service provider access fees and enduser connection fees) increased by \$470,000, or 13.6% from the prior year.
- The number of subscribers to the combined UTOPIA/UIA network grew from 40,029 to 47,666, a 19% increase.
- As of June 30, 2022, UIA has issued revenue bonds for seven non-UIA partner Utah cities willing to pledge franchise and/or sales tax revenues as a payment backstop for the bonds.
  - O Morgan City was the first, with bonds issued in April of 2019. Access to the network is available to 1,672 residential and business addresses in Morgan, and as of June 30, 2022, 60% of those addresses were connected to the network and subscribing for services. UIA commonly refers to this as the "take rate."
  - o In September of 2019 West Point City became the second partner city. The network was substantially built in West Point by December of 2020 and has a 39% take rate as of June 30, 2022 (1,461 subscribers of 3,756 addresses available).
  - o UIA issued bonds for the City of Clearfield project (approximately 6,700 addresses) in August of 2020. Construction was substantially completed in the fall of 2021 and has a 17% take rate as of June 30, 2022 (1,136 subscribers of 6,719 available).
  - UIA issued bonds for the City of Pleasant Grove project (approximately 10,000 addresses) in June of 2021. Construction is underway, with an estimated completion date in the fall of 2022.
  - UIA issued bonds for the City of Syracuse project (approximately 12,000 addresses) in September of 2021. Construction is underway, with an estimated completion date in the spring of 2023.
  - O UIA issued bonds for the City of Santa Clara project (approximately 3,000 addresses) in April of 2022. The project has an estimated completion date in the summer of 2023.
  - o UIA issued bonds for the City of Cedar Hills project (approximately 3,000 addresses) in April of 2022. The project has an estimated completion date in the summer of 2023.

# UTAH INFRASTRUCTURE AGENCY MANAGEMENT DISCUSSION AND ANALYSIS (Continued)

- UIA added \$55.0M of additions and improvements to its active fiberoptic network in fiscal year 2022.
- UIA currently has \$29.2M of additions and improvements in progress.
- As of June 30, 2022, Cash reserves are adequate to cover 2.5 years of operating expenses less depreciation.

#### **Overview of Financial Statements**

The financial statements included in this report have been prepared in compliance with generally accepted accounting principles. The balance sheet provides information about the Agency's resources and obligations at year end. The statement of revenues, expenses and changes in net position presents the results of business activities during the course of the year. The statement of cash flows presents changes in cash and cash equivalents, resulting from operational and investing activities. Notes to the financial statements provide required disclosures and other information that are essential to the full understanding of material data provided in the statements. The notes present information about UIA's accounting policies, significant account balances, obligations, commitments, contingencies, and subsequent events.

Current and Other Assets increased by \$6.6M. This change is primarily due to an increase in unrestricted current assets of \$7.7M. Capital Assets net of depreciation increased by \$56.9M. Current and Other Liabilities increased by \$4.8M primarily due to increased accounts payable. Long-term Liabilities increased by \$58.3M due to the issuance of four bonds; Syracuse, Santa Clara, Cedar Hills, and UIA general. Net Position improved by \$0.2M.

Operating revenues of \$28.1M exceeded budget by \$2.3M and increased from FY 2021 by \$5.6M or 25.1%. Total revenues increased by \$4.5M, or 18.7%. Operating expenditures (expenses excluding interest and depreciation of \$7,598,083) exceeded budget by \$371,022 or 4.6%. Net position improved by \$201,591.

Depreciation expense increased by \$841,000 or 12.4%. Bond interest and fees increased by 19.0%, related to the increase in Long-term liabilities.

# UTAH INFRASTRUCTURE AGENCY MANAGEMENT DISCUSSION AND ANALYSIS (Continued)

Table 1 - Summary of the Agency's Statement of Net Position.

	2022	2021
Current and other assets	\$ 108,914,744	\$ 102,286,198
Capital assets	243,825,476	186,890,372
Total Assets	352,740,220	289,176,570
Deferred outflows of resources	4,232,437	4,463,297
Total Assets and		
deferred outlows of resources	356,972,657	293,639,867
Current and other liabilities	21,179,086	16,428,153
Long-term liabilities outstanding	335,995,162	277,655,770
Total Liabilities	357,174,248	294,083,923
Net investment in capital assets	(26,153,808)	(24,374,358)
Restricted	12,074,630	8,262,082
Unrestricted	13,877,586	15,668,220
Total Net Position	\$ (201,591)	\$ (444,056)

Table 2 - Summary of the Agency's Statement of Revenues, Expenses and Changes in Fund Net Position

	2022	2021	
Revenues:			
Operating revenues	\$ 28,090,334	\$ 22,447,670	
Interest income	429,441	457,006	
Other revenues		1,122,680	
Total Revenues	28,519,775	24,027,356	
Expenditures:			
Marketing	1,295,195	876,739	
Professional services	35,311	240,797	
Network operations	7,186,316	5,668,284	
Depreciation	7,598,083	6,757,075	
Bond interest and fees	11,827,122	9,938,605	
Payments to member cities	335,283		
Total Expenditures	28,277,310	23,481,500	
Change in net position	242,465	545,856	
Total net position, beginning of year	(444,056)	(989,912)	
Total net position, end of year	\$ (201,591)	\$ (444,056)	

# UTAH INFRASTRUCTURE AGENCY MANAGEMENT DISCUSSION AND ANALYSIS (Continued)

# **Capital Assets and Debt Administration**

UIA's capital assets, net of depreciation, totaled \$243.8 M. Types of assets include outside plant (fiber and conduit), inside plant (electronics), customer premise equipment, construction in progress and a capitalized lease (IRU). \$55.0M was added to the active network in FY 2022. Depreciation for FY 2022 was \$7.6M.

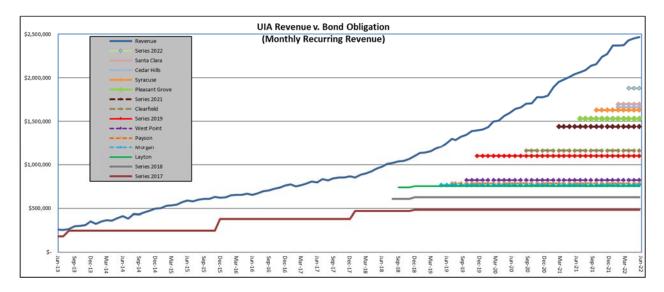
As of June 30, 2022, UIA's outstanding debt amounted to \$341.5M. UIA issued revenue bonds totaling \$65.1M (including premium) and repaid or amortized \$4.4M. Notes payable from direct borrowings decreased by a net \$1.4M. The balance of Notes Payable to Pledging Members (included in Notes Payable from direct borrowings) decreased by a net \$1.4M, eliminating the remaining balance payable.

Table 3 - Summary of UIA's Capital Assets at June 30, 2022:

	2022	2021
Construction in progress	\$ 29,228,960	\$ 19,662,901
Land	959,272	959,272
Building	3,636,258	3,808,048
Furniture and equipment	52,207	104,194
Outside plant	148,581,983	108,299,225
Inside plant	9,662,655	7,547,795
Customer premise equipment	40,780,143	35,210,845
Intangible right	10,923,998	11,298,092
	243,825,476	\$ 186,890,372
Table 4 - Summary of UIA's Debt at June 30, 2022:		
	2022	2021
Revenue bonds payable	\$ 341,530,162	\$ 282,075,770
Notes payable from direct borrowings		1,388,270
	\$ 341,530,162	\$ 283,464,040

# UTAH INFRASTRUCTURE AGENCY MANAGEMENT DISCUSSION AND ANALYSIS (Continued)

UIA's monthly recurring operating revenue exceeded monthly debt service obligations by \$1.4M in June 2022. The following illustration shows revenue growth since 2013 in comparison to debt service:



# Subsequent events, FY 2022 budget, and future plans

UIA issued bonds for extending its network into West Haven, Utah in December of 2022. Proceeds from debt totaled \$19.5M. The project is underway, and when completed in the fall of 2024, the UIA network will be available to an additional 6,600 addresses.

Discussions with other Utah cities are active, and additional partnerships in FY 2023 are expected.

The FY 2023 budget adopted in June of 2022 anticipated operating revenue of \$33.5M. This is \$5.4M above actual operating revenue for FY 2022, and the Agency is on track to meet budgeted revenue. Budgeted operating expenditures for FY 2023 total \$10.3M. This amount is \$1.8M higher than actual operating expenditures for FY 2022. The largest component of operating expenditures is payment to UTOPIA for management services and connections to the UTOPIA network and is directly related to subscriber growth. The FY 2023 UIA budget also includes a non-operating distribution to Cities in the amount of \$4,000,000.

# **Contacting UIA's Financial Management**

This financial report is designed to provide interested readers with a general overview of UIA's financial position and to demonstrate accountability. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Chief Financial Officer, Utah Infrastructure Agency, 5858 S 900 E Murray, UT 84121.



# UTAH INFRASTRUCTURE AGENCY STATEMENT OF NET POSITION June 30, 2022

# Assets

Current Assets:	
Cash	\$ 21,481,350
Trade receivables, net	3,144,513
Investments	3,082,354
Inventory	10,935,693
Notes receivable	172,674
Restricted cash equivalents	48,406,939
Total Current Assets	87,223,523
Noncurrent assets:	
Restricted cash equivalents	20,104,600
Notes receivable	1,586,621
Capital Assets:	
Construction in progress	29,228,960
Land	959,272
Assets, net of accumulated depreciation:	
Building	3,636,258
Furniture and equipment	52,207
Fiber optic network	209,948,779
<b>Total Noncurrent Assets</b>	265,516,697
Total Assets	352,740,220
Deferred Outflows of Resources	
Deferred charge on refunding	4,232,437
<b>Total Assets and Deferred Outflows of Resources</b>	\$ 356,972,657

# UTAH INFRASTRUCTURE AGENCY STATEMENT OF NET POSITION (Continued) June 30, 2022

# Liabilities

Current Liabilities:	
Accounts payable	\$ 12,811,592
Interest payable from restricted assets	2,705,511
Revenue bonds payable	5,535,000
Unearned revenue	126,983
<b>Total Current Liabilities</b>	21,179,086
Noncurrent Liabilities:	
Revenue bonds payable	335,995,162
<b>Total Noncurrent Liabilities</b>	335,995,162
Total Liabilities	357,174,248
Net Position	
Net Investment in capital assets	(26,153,808)
Restricted for:	
Debt service	12,074,630
Unrestricted	13,877,586
Total Net Position	(201,591)
<b>Total Liabilities and Net Position</b>	\$ 356,972,657

# UTAH INFRASTRUCTURE AGENCY STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION For the Year Ended June 30, 2022

Operating Revenues:	
Access fees	\$ 18,802,020
Installations	225,065
Connection fees	8,910,974
Miscellaneous operating revenue	152,275
<b>Total Operating Revenues</b>	28,090,334
Operating Expenses:	
Marketing	1,295,195
Professional services	35,311
Network Operations	7,186,316
Depreciation	7,598,083
<b>Total Operating Expenses</b>	16,114,905
Operating Income	11,975,429
Nonoperating Revenues (Expenses):	
Interest income	429,441
Bond interest and fees	(11,827,122)
Payments to member cities	(335,283)
<b>Total Nonoperating Revenues (Expenses)</b>	(11,732,964)
Change In Net Position	242,465
Total Net Position, Beginning of Year	(444,056)
Total Net Position, End of Year	\$ (201,591)

# UTAH INFRASTRUCTURE AGENCY STATEMENT OF CASH FLOWS For the Year Ended June 30, 2022

Cash Flows From Operating Activities:	
Cash received from customers and users	\$ 26,909,588
Payments to suppliers	(20,552,766)
Net cash provided by operating activities	6,356,821
Cash Flows From Capital and Related Financing Activities:	
Purchase of capital assets	(53,055,875)
Proceeds from installations	202,294
Bond interest and fees	(12,651,676)
Proceeds from issuance of new bonds	65,104,631
Principal paid on bonds	(4,420,000)
Net cash provided by capital and related financing activities	(4,820,625)
Cash Flows From Non-Capital Financing Activities:	
Payments to member cities	(335,283)
Payment of note payable	(1,388,270)
Net cash used by non-capital financing activities	(1,723,553)
Cash Flows From Investing Activity:	
Interest income	429,441
Net cash used by investing activity	429,441
Net Increase in Cash and Cash Equivalents	242,084
Cash and Cash Equivalents, Beginning of Year	89,750,805
Cash and Cash Equivalents, End of Year	\$ 89,992,889

# UTAH INFRASTRUCTURE AGENCY STATEMENT OF CASH FLOWS (Continued) For the Year Ended June 30, 2022

# Reconciliation of operating income to net cash from operating activities:

Operating income	\$ 11,975,429
Adjustments to reconcile operating income to net cash from operating activities:	
Depreciation expense	7,598,083
Bad debt expense	123,635
(Increase) decrease in assets related to operations	
Trade receivables, net	(1,430,982)
Inventory	(14,691,576)
Note receivable related to operating revenues	159,981
Increase (decrease) in liabilities related to operations	
Accounts payable	2,655,632
Unearned Revenue	(33,380)
Net Cash Provided by Operating Activities	\$ 6,356,821
Supplemental Information	
Noncash Investing, Capital, and Financing Activities:	
Inventory additions to capital assets	\$ 9,248,104

#### NOTE 1 SUMMARY OF ACCOUNTING POLICIES

#### Reporting Entity

Utah Infrastructure Agency (UIA), a separate legal entity and political subdivision of the State of Utah, was formed on July 29, 2010, by an Interlocal Cooperative Agreement pursuant to the provisions of the Utah Interlocal Cooperation Act. UIA's Interlocal Cooperative Agreement has a term of five years, and is renewable every year thereafter. UIA consists of nine member-cities (eight pledging and one non-pledging) at June 30, 2022. UIA's purpose is to design, finance, build, operate, and maintain an open, wholesale, public telecommunication infrastructure that has the capacity to deliver high-speed connections to every home and business in the member communities.

In evaluating how to define UIA for financial reporting purposes, management has considered all potential component units. The decision as to whether or not to include a potential component unit in the reporting entity was made by applying the criteria set forth by the Governmental Accounting Standards Board (GASB). The basic, but not the only, criterion for including a potential component unit within the reporting entity is the governing body's ability to exercise oversight responsibility. The most significant manifestation of this ability is financial interdependency. Other manifestations of the ability to exercise oversight responsibility include, but are not limited to, the selection of governing authority, the designation of management, the ability to significantly influence operations and accountability of fiscal matters. The other criterion used to evaluate potential component units for inclusion or exclusion from the reporting entity is the existence of special financing relationships, regardless of whether UIA is able to exercise oversight responsibilities. UIA does not have any component units, nor is it a component unit of any primary government.

The following is a summary of the more significant policies.

#### Financial Statement Presentation and Basis of Accounting

UIA prepares its financial statements on an enterprise fund basis, using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Enterprise funds are used to account for operations that are financed and operated in a manner similar to private businesses, where the intent is that all costs of providing certain goods and services to the general public be financed or recovered primarily through user charges, or where it has been deemed that periodic determination of net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes. Enterprise funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with UIA's principal ongoing operations. All revenues and expenses not meeting this definition are reported as nonoperating.

#### **Restricted Assets**

UIA maintains investments held by financial institutions for safekeeping of funds relating to debt service reserves and to fund capital assets. When both restricted and unrestricted assets are available, it is UIA's policy to use restricted assets first, then unrestricted assets as they are needed.

# NOTE 1 SUMMARY OF ACCOUNTING POLICIES (Continued)

#### Deferred Outflows of Resources

In addition to assets, financial statements will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to future period(s) and will not be recognized as an outflow of resources (expense) until then. UIA reports a deferred charge on refunding in this category.

# Property and Equipment

Property and equipment are stated at cost, which includes capitalization of interest costs incurred during construction prior to July 1, 2019. Normal maintenance and repair expenses that do not add to the value of the asset or materially extend asset lives are not capitalized. Improvements are capitalized and depreciated over the remaining useful lives of the related fixed asset. The net book value of property sold or otherwise disposed of is removed from the property and accumulated depreciation accounts and the resulting gain or loss is included as nonoperating revenues or expenses. Depreciation of property and equipment was computed using the straight-line method over the following estimated useful lives:

Outside plant and certain customer premise equipment

25-40 years

Buildings

Office furniture and equipment and vehicles

3-5 years

Intangible rights

30 years

Depreciation of inside plant and certain customer premise equipment was computed using an accelerated method over a six-year life.

#### Cash and Cash Equivalents

UIA considers all cash and investments with original maturities of three months or less to be cash and cash equivalents. For purposes of the statement of cash flows, cash and cash equivalents are defined as the cash accounts and the restricted cash equivalent accounts.

Investments, in the form of accounts invested with the Utah Public Treasurer's Investment Fund (the State Treasurer's Pool) of UIA are stated at cost, which approximates fair value.

# Allowance for Doubtful Accounts

The allowance for doubtful accounts is UIA's best estimate of the amount of probable credit losses in the existing accounts receivable. UIA has reserved \$80,000 of accounts receivable.

## <u>Inventories</u>

Inventories are stated at cost using the first-in first-out method.

#### **Estimates and Assumptions**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

# NOTE 1 SUMMARY OF ACCOUNTING POLICIES (Continued)

## Revenue Recognition

Revenue is generally recorded when the service has been provided, and profit is recognized at that time. Revenues are reported net of bad debt expense. Total bad debt expense related to revenues of the current period is \$123,635.

#### NOTE 2 CASH AND INVESTMENTS

# **Deposits**

Utah State law requires that UIA's funds be deposited with a "qualified depository" as defined by the Utah Money Management Act. "Qualified depository" includes any depository institution which has been certified by the Utah State Commissioner of Financial Institutions as having met the requirements as defined in Rule 11 of the Utah Money Management Act. Rule 11 establishes the formula for determining the amount of public funds which a qualified depository may hold in order to minimize risk of loss and defines capital requirements which an institution must maintain to be eligible to accept public funds.

Custodial credit risk – deposits. In the case of deposits, this is the risk that in the event of a bank failure, UIA's deposits may not be returned to it. As of June 30, 2022, \$16,972,185 of the \$17,222,185 balance of deposits was exposed to custodial credit risk because it was uninsured and uncollateralized.

#### Investments

The Money Management Act defines the types of securities authorized as appropriate investments for the Agency and the conditions for making investment transactions. Investment transactions may be conducted only through qualified depositories, certified dealers, or directly with issuers of the investment securities. Statutes authorize the Agency to invest in negotiable or nonnegotiable deposits of qualified depositories and permitted negotiable depositories; repurchase and reverse repurchase agreements; commercial paper that is classified as "first tier" by two nationally recognized statistical rating organizations, one of which must be Moody's Investors Services or Standard & Poor's; bankers' acceptances; obligations of the United States Treasury including bills, notes, and bonds; bonds, notes and other evidence of indebtedness of political subdivision of the State; fixed rate corporate obligations and variable rate securities rated "A" or higher, or the equivalent of "A" or higher, by two nationally recognized statistical rating organizations; shares or certificates in a money market mutual fund as defined in the Act; and the Utah State Public Treasurer's Investment Fund (PTIF).

The PTIF is authorized and regulated by the Money Management Act, Section 51-7, *Utah Code Annotated*, 1953, as amended. The Act established the Money Management Council which oversees the activities of the State Treasurer and the PTIF and details the types of authorized investments. Deposits in the PTIF are not insured or otherwise guaranteed by the State of Utah, and participants share proportionally in any realized gains or losses on investments. The PTIF is not registered with the SEC as an investment company.

# NOTE 2 CASH AND INVESTMENTS (Continued)

Components of cash and investments at June 30, 2022, are as follows:

	Fair Value	Carrying Amount	Credit Rating	Weighted Average Maturity
Cash on deposit	\$ 17,521,165	\$ 17,521,165	N/A	N/A
Investments:				
Utah State Public Treasurer's Investment Fund	\$ 72,172,338	\$ 72,471,749	unrated	< 3 mos.
Corporate bonds	877,220	877,220	A3 to A1	< 3 years
Certificates of deposit	2,173,717	2,173,717	Baa3 to Aa3	< 2 years
Money Market Fund	31,392	31,392	Aaa	N/A
Total Investments	\$ 75,254,667	\$ 75,554,078		

Interest rate risk. The risk that changes in the interest rate will have an adverse effect on the fair value of an investment. UIA's written policy for managing interest rate risk is to comply with the Utah Money Management Act which requires that the term to maturity of an investment may not exceed the period of availability of the funds to be invested.

*Credit risk.* This is the risk that an issuer or other counter party to an investment will not fulfill its obligations. UIA follows the Money Management Act, which only allows for investments of the highest quality, as measured by the bond rating. UIA also invests in the PTIF, which, as of June 30, 2022, was unrated.

Concentration of credit risk. This is the risk of loss attributable to the magnitude of UIA's investment in a single issuer. UIA's policy for reducing the concentration of credit risk is to follow the Utah Money Management Councils Rules, specifically Rule 17, which limits the amount of money that can be invested in a single issuer. UIA's investment in PTIF is not subject to a concentration of credit risk.

Custodial credit risk – investments. This is the risk that, in the event of the failure of the counterparty to a transaction, UIA will not be able to recover the value of its investments that are in the possession of an outside party. UIA's policy for managing custodial credit risk is to follow the Utah Money Management Act's list of certified investment advisors. UIA's investment in PTIF has no custodial credit risk.

Investments are measured at fair value on a recurring basis. Recurring fair value measurements are those that Governmental Accounting Standards Board (GASB) Statements require or permit in the statement of net position at the end of each reporting period. Fair value measurements are categorized based on the valuation inputs used to measure an asset's fair value: Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

# NOTE 2 CASH AND INVESTMENTS (Continued)

The fair value measurements for investments are as follows at June 30, 2022:

			Fair Val	ue Measurement	s Usin	g
	Fair Value	Leve	11 Inputs	Level 2 Inputs	Leve	13 Inputs
Utah State Public Treasurer's Investment Fund	\$ 72,172,338	\$	-	\$ 72,172,338	\$	-
Corporate bonds	877,220		-	877,220		-
Certificates of deposit	2,173,717		-	2,173,717		-
Money Market Fund	31,392		31,392			
Total	\$ 75,254,667	\$	31,392	\$ 75,223,275	\$	-

# NOTE 3 PROPERTY AND EQUIPMENT

The following summarizes UIA's property and equipment as of June 30, 2022:

	Beginning Balance	Additions Deletions		_		Ending Balance
Capital assets, not being depreciated:						
Land	\$ 959,272	\$ -	\$ -	\$ 959,272		
Construction in progress	19,662,901	26,425,976	(16,859,917)	29,228,960		
Total capital assets, not						
being depreciated	20,622,173	26,425,976	(16,859,917)	30,188,232		
Capital assets, being depreciated:						
Building	4,294,731	-	-	4,294,731		
Furniture and equipment	418,475	-	-	418,475		
Outside plant	121,473,467	43,772,322	-	165,245,789		
Inside plant	20,227,314	3,675,280	-	23,902,594		
Customer premise equipment	41,812,252	7,519,526	-	49,331,778		
Intangible right	18,176,964			18,176,964		
Total capital assets,						
being depreciated	206,403,203	54,967,128		261,370,331		
Less accumulated depreciation:						
Building	(486,683)	(171,790)	-	(658,473)		
Furniture and equipment	(314,281)	(51,987)	-	(366,268)		
Outside plant	(13,174,242)	(3,489,564)	-	(16,663,806)		
Inside plant	(12,679,519)	(1,560,420)	-	(14,239,939)		
Customer premise equipment	(6,601,407)	(1,950,228)	-	(8,551,635)		
Intangible right	(6,878,872)	(374,094)		(7,252,966)		
Total accumulated depreciation	(40,135,004)	(7,598,083)		(47,733,087)		
Total capital asset, net of						
accumulated depreciation	166,268,199	47,369,045		213,637,244		
Property and Equipment, net	\$ 186,890,372	\$ 73,795,021	\$ (16,859,917)	\$ 243,825,476		

Depreciation expense of \$7,598,083 was charged to operating expense for the year ended June 30, 2022.

#### NOTE 4 LONG-TERM DEBT

The following is a summary of the changes in long-term debt obligations for the year ended June 30, 2022.

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year			
Revenue Bonds								
Series 2017A	\$ 68,475,000	\$ -	\$ (1,705,000)	\$ 66,770,000	\$ 1,795,000			
Series 2017B	1,890,000	-	(610,000)	1,280,000	630,000			
Series 2018A	20,680,000	-	(610,000)	20,070,000	640,000			
Series 2018 - Layton	22,285,000	-	(150,000)	22,135,000	465,000			
Series 2019 - Morgan	2,550,000	-	-	2,550,000	65,000			
Series 2019 - Payson	3,520,000	-	-	3,520,000	90,000			
Series 2019 - West Point	7,220,000	-	-	7,220,000	175,000			
Series 2019	48,365,000	-	(1,345,000)	47,020,000	1,400,000			
Series 2020 - Clearfield	12,645,000	-	-	12,645,000	275,000			
Series 2021	52,495,000	-	-	52,495,000	-			
Series 2021 - Pleasant Grove	16,915,000	-	-	16,915,000	-			
Series 2021 - Syracuse	-	19,220,000	-	19,220,000	-			
Series 2022	-	30,000,000	-	30,000,000	-			
Series 2022 - Santa Clara	-	6,675,000	-	6,675,000	-			
Series 2022 - Cedar Hills	-	5,965,000	-	5,965,000	-			
Plus: Net Premiums	25,035,770	3,244,631	(1,230,239)	27,050,162				
<b>Total Revenue Bonds</b>	282,075,770	65,104,631	(5,650,239)	341,530,162	5,535,000			
Notes Payable from Direct B	Notes Payable from Direct Borrowings							
Pledging Members	1,328,071	-	(1,328,071)	-	-			
Tremonton Note	60,199		(60,199)					
Total Notes Payable from								
Direct Borrowings	1,388,270		(1,388,270)					
Total Long-Term Debt	\$283,464,040	\$ 65,104,631	\$ (7,038,509)	\$341,530,162	\$ 5,535,000			

# **Revenue Bonds**

Tax-exempt Telecommunications Revenue and Refunding Bonds, Series 2017A, original issue of \$73,905,000 plus a premium of \$7,784,509, principal payments due in annual installments beginning October 15, 2018, interest payments due semi-annually at 2.00% to 5.00%, with the final payment due October 15, 2040. The bonds were issued to refund the Series 2011A, 2013, and 2015 Bonds and obtain additional funding for infrastructure. There are no significant events of default or termination events with finance-related consequences and no subjective acceleration clauses.

\$ 66,770,000

## **NOTE 4 LONG-TERM DEBT (Continued)**

#### **Revenue Bonds (Continued)**

Taxable Telecommunication Revenue Refunding Bonds, Series 2017B, original issue of \$3,500,000, principal payments due in annual installments beginning October 15, 2018, interest payments due semi-annually at 3.50% with the final payment due October 15, 2023. The bonds were issued to refund the Series 2011B Bonds. There are no significant events of default or termination events with finance-related consequences and no subjective acceleration clauses.

\$ 1,280,000

Tax-exempt Telecommunications Revenue Bonds, Series 2018A, original issue of \$21,810,000 plus a premium of \$2,323,343, principal payments due in annual installments beginning October 2019, interest payments due semi-annually at 5.000% to 5.375%, with the final payment due October 2040. The bonds were issued to finance the expansion of UIA's infrastructure. There are no significant events of default or termination events with finance-related consequences and no subjective acceleration clauses.

20,070,000

Layton City Telecommunications and Franchise Tax Revenue Bonds, Series 2018, original issue of \$22,285,000 plus a premium of \$1,863,184, principal payments due in annual installments beginning October 2021, interest payments due semi-annually at 3.00% to 5.00%, with the final payment due October 2044. The bonds were issued to finance the expansion of UIA's infrastructure within Layton City. There are no significant events of default or termination events with finance-related consequences and no subjective acceleration clauses.

22,135,000

Telecommunications, Electric Utility, and Sales Tax Revenue Bonds (Morgan City Project), Series 2019, original issue of \$2,550,000 plus a premium of \$67,549, principal payments due in annual installments beginning October 2022, interest payments due semi-annually at 3.375% to 5.000%, with the final payment due October 2044. The bonds were issued to finance the construction of UIA's infrastructure within Morgan City. There are no significant events of default or termination events with finance-related consequences and no subjective acceleration clauses.

2,550,000

## **NOTE 4 LONG-TERM DEBT (Continued)**

# **Revenue Bonds (Continued)**

Telecommunications and Franchise Tax Revenue Bonds (Payson City Project), Series 2019, original issue of \$3,520,000 plus a premium of \$198,292, principal payments due in annual installments beginning October 2022, interest payments due semi-annually at 3.00% to 5.00%, with the final payment due October 2044. The bonds were issued to finance the expansion of UIA's infrastructure within Payson City. There are no significant events of default or termination events with finance-related consequences and no subjective acceleration clauses.

\$ 3,520,000

Telecommunications, Franchise, and Sales Tax Revenue Bonds (West Point City Project), Series 2019, original issue of \$7,220,000 plus a premium of \$595,011, principal payments due in annual installments beginning October 2022, interest payments due semi-annually at 3.00% to 4.00%, with the final payment due October 2046. The bonds were issued to finance the construction of UIA's infrastructure within West Point City. There are no significant events of default or termination events with finance-related consequences and no subjective acceleration clauses.

7,220,000

Telecommunications Revenue Bonds, Series 2019, original issue of \$48,365,000 plus a premium of \$3,634,287, principal payments due in annual installments beginning October 2021, interest payments due semi-annually at 4.0% to 5.0%, with the final payment due October 2042. The bonds were issued to finance improvements of UIA's infrastructure. There are no significant events of default or termination events with finance-related consequences and no subjective acceleration clauses.

47,020,000

Telecommunications and Franchise Tax Revenue Bonds, Series 2020 (Clearfield City Project), original issue of \$12,645,000 plus a premium of \$1,348,306, principal payments due in annual installments beginning October 2022, interest payments due semi-annually at 2.75% to 5.00%, with the final payment due October 2047. The bonds were issued to finance the expansion of UIA's infrastructure within Clearfield City. There are no significant events of default or termination events with finance-related consequences and no subjective acceleration clauses.

12,645,000

# **NOTE 4 LONG-TERM DEBT (Continued)**

# **Revenue Bonds (Continued)**

Telecommunications Revenue Bonds, Series 2021, original issue of \$52,495,000 plus a premium of \$6,758,016, principal payments due in annual installments beginning October 2023, interest payments due semi-annually at 3.00% to 4.00%, with the final payment due October 2045. The bonds were issued to finance improvements of UIA's infrastructure. There are no significant events of default or termination events with finance-related consequences and no subjective acceleration clauses.

\$ 52,495,000

Telecommunications and Franchise Tax Revenue Bonds, Series 2021 (Pleasant Grove City Project), original issue of \$16,915,000 plus a premium of \$2,749,958, principal payments due in annual installments beginning October 2024, interest payments due semi-annually at 2.00% to 4.00%, with the final payment due October 2048. The bonds were issued to finance the expansion of UIA's infrastructure within Pleasant Grove City. There are no significant events of default or termination events with finance-related consequences and no subjective acceleration clauses.

16,915,000

Telecommunications, Franchise, and Sales Tax Revenue Bonds, Series 2021 (Syracuse City Project), original issue of \$19,220,000 plus a premium of \$3,337,961, principal payments due in annual installments beginning October 2024, interest payments due semi-annually at 2.00% to 4.00%, with the final payment due October 2048. The bonds were issued to finance the expansion of UIA's infrastructure within Syracuse City. There are no significant events of default or termination events with finance-related consequences and no subjective acceleration clauses.

19,220,000

Telecommunications Revenue Bonds, Series 2022, original issue of \$30,000,000 less a discount of \$60,172, principal payments due in annual installments beginning October 2025, interest payments due semi-annually at 5.00%, with the final payment due October 2046. The bonds were issued to finance improvements of UIA's infrastructure. There are no significant events of default or termination events with finance-related consequences and no subjective acceleration clauses.

30,000,000

# **NOTE 4 LONG-TERM DEBT (Continued)**

# **Revenue Bonds (Continued)**

Telecommunications, Franchise, and Sales Tax Revenue Bonds, Series 2022 (Santa Clara City Project), original issue of \$6,675,000 less a discount of \$51,563, principal payments due in annual installments beginning October 2024, interest payments due semi-annually at 4.00% to 4.25%, with the final payment due October 2051. The bonds were issued to finance the expansion of UIA's infrastructure within Santa Clara City. There are no significant events of default or termination events with finance-related consequences and no subjective acceleration clauses.

\$ 6,675,000

5 065 000

Telecommunications, Franchise, and Sales Tax Revenue Bonds, Series 2022 (Cedar Hills City Project), original issue of \$5,965,000 plus a premium of \$18,405, principal payments due in annual installments beginning October 2024, interest payments due semi-annually at 2.00% to 4.00%, with the final payment due October 2051. The bonds were issued to finance the expansion of UIA's infrastructure within Cedar Hills City. There are no significant events of default or termination events with finance-related consequences and no subjective acceleration clauses.

onsequences and no subjective acceleration clauses.	5,965,000
Total Revenue Bonds	314,480,000
Less current portion	(5,535,000)
Noncurrent portion	\$ 308,945,000

The following summarizes UIA's revenue bonds debt service requirements as of June 30, 2022:

<u>Year</u>	<b>Principal</b>	Interest	Total	
2023	\$ 5,535,000	\$ 13,413,507	\$ 18,948,507	
2024	7,350,000	13,273,700	20,623,700	
2025	8,620,000	12,949,950	21,569,950	
2026	9,740,000	12,567,850	22,307,850	
2027	10,160,000	12,138,225	22,298,225	
2028-2032	58,385,000	53,101,775	111,486,775	
2033-2037	73,065,000	38,304,744	111,369,744	
2038-2042	84,030,000	20,041,156	104,071,156	
2043-2047	49,050,000	5,821,697	54,871,697	
2048-2052	8,545,000	560,022	9,105,022	
	\$ 314,480,000	\$ 182,172,626	\$ 496,652,626	

# **NOTE 4 LONG-TERM DEBT (Continued)**

# Advanced Refunding/Defeasance of Debt

The net proceeds from the Series 2017A and Series 2017B Bonds (collectively, the Series 2017 Bonds) used for the advanced refunding of the Series 2011A, Series 2011B, Series 2013, and Series 2015 Bonds totaled \$64,802,106 and together with an equity contribution from UIA in the amount of \$1,486,149 were placed in a trust account with Zions Bank, the escrow agent for the defeasance. Accordingly, the trust account assets and the liability for the defeased bonds are not included in UIA's financial statements. At June 30, 2022, \$29,900,000 of the bonds remained outstanding and are considered defeased.

The escrow agent is authorized to purchase direct non-callable obligations of, or obligations guaranteed by the full faith and credit of the United States of America (Government Securities) and establish a beginning cash balance for future debt service payments on the refunded bonds. The escrow agent is not authorized to sell, transfer, or otherwise dispose of or make substitutions of the Government Securities without UIA's authorization. No substitutions were requested as of June 30, 2022.

#### NOTE 5 RELATED PARTY COMMITMENTS AND CONTRACTS

#### Related Party

Management has determined that UIA and UTOPIA are related parties. During the year UTOPIA charged UIA a management fee of \$2,700,000 for administration, accounting/finance, marketing, customer service and outside plant maintenance performed on behalf of UIA. Since UIA's inception in 2011, UIA has paid a total of approximately \$9,700,000 to UTOPIA for management services and UTOPIA has donated management services to UIA valued at approximately \$4,100,000. UTOPIA did not donate management services to UIA during the year ended June 30, 2022.

UIA also leases a building to UTOPIA under a cancellable lease agreement entered into on May 1, 2017. The term of the lease is five years with a one-year auto renewal. Payments received from UTOPIA for rent totaled \$141,600 for the year ended June 30, 2022.

As of June 30, 2022, UIA had \$849,082 in accounts receivable from UTOPIA.

#### Interlocal Cooperative Agreement

UIA has entered into an Interlocal Cooperative Agreement with UTOPIA, wherein UIA will pay UTOPIA for network configuration, operation, and maintenance fees. The amount of the fees is determined based on the number of connections, subscribers, and services performed. The agreement is renewed annually. UIA recorded expenditures to UTOPIA of \$4,486,316 for the year ended June 30, 2022. Since UIA's inception in 2010, UIA has paid a total of approximately \$14,400,000 to UTOPIA for services related to the Interlocal Cooperative Agreement.

#### NOTE 6 PLEDGING MEMBERS LIABILITY AND COMMITTMENTS

The eight Pledging Members of UIA have pledged energy sales and use tax revenues to ensure that UIA fulfills its revenue requirement from the bond agreements. UIA is required by the Series 2017 A & B bond covenants to have revenue equal to the operations and maintenance expenses and the capital costs in a fiscal year. In the event there is a shortfall, the pledging cities agree to lend its energy sales and use tax revenues in the maximum annual principal allocated to each city as set forth below:

Pledging Member	2022 Share of Total Max. Pledge	2022 Maximum Pledge *	
Brigham City	0.62%	\$	31,831
Centerville City	3.63%		186,737
Layton City	18.20%		937,272
Lindon City	3.35%		172,516
Midvale City	6.60%		339,988
Murray City	13.40%		690,241
Orem City	23.76%		1,223,786
West Valley City	30.44%		1,568,781
	100.00%	\$	5,151,152

<sup>\*</sup> These amounts are the estimated maximum annual amount of franchise tax revenue payable by each city.

The Second Amended and Restated Interlocal Cooperative Agreement of UIA provides that the UIA Board of Directors may establish Working Capital Assessments to the Member Cities, the payment of which is subject to the appropriations authority of the governing bodies of the Member Cities. UIA has utilized this mechanism to pay certain operating expenses in order to avoid a shortfall under the Communications Services Contracts between UIA and the Member Cities. Under a shortfall scenario, UIA would be obligated to notify the Member Cities of their respective obligations to utilize Energy Sales and Use Taxes to replenish the shortfall. Provided enough cities pay their Working Capital Assessments, no shortfall exists and therefore, no obligation from Energy Sales and Use Taxes. For the year ended June 30, 2022, UIA paid a total of \$1,328,071 back to the cities, which included outstanding accrued interest.

UIA paid an additional amount of \$335,283 to the member cities during the year ended June 30, 2022.

Tremonton City (a pledging member of UTOPIA) was not assessed for UIA working capital, but voluntarily paid \$167,292 prior to June 30, 2018. UIA has repaid Tremonton City this amount as of year end.

# NOTE 6 PLEDGING MEMBERS LIABILITY AND COMMITTMENTS (Continued)

The schedule below summarizes the cumulative totals paid by the cities:

City	22 OpEx essments Paid	Cı	umulative Paid	Pa	2022 Payments to Cities		Cumulative Payments		nulative naining
Brigham City	\$ -	\$	34,824	\$	-	\$	(34,824)	\$	-
Centerville City	-		221,373		(124,112)		(221,373)		-
Layton City	-		623,750		(186,389)		(623,750)		-
Lindon City	-		118,155		(66,329)		(118,155)		-
Midvale City	-		307,486		(110,311)		(307,486)		-
Murray City	-		141,666		(79,243)		(141,666)		-
Orem City	-		1,099,242		(392,152)	(	(1,099,242)		-
Payson City	-		242,945		(87,186)		(242,945)		-
West Valley City	 		1,017,276		(282,349)	(	[1,017,276]		
	\$ 	\$	3,806,717	\$	(1,328,071)	\$ (	(3,806,717)	\$	_

# NOTE 7 SUBSEQUENT EVENTS

In December 2022, UIA issued \$17,680,000 of Telecommunications and Sales Tax Revenue Bonds, Series 2022 to fund the acquisition, construction, and installation of a fiber optic network in West Haven City. Principal payments on the bonds are due in annual installments of \$370,000 to \$1,255,000 beginning in 2025 through 2049, with interest at 5.00% to 5.50% due semiannually beginning in fiscal year 2023.